

## UKRAINE: THE LATEST GLOBAL SANCTIONS AND EXPORT CONTROLS

The following briefing provides an overview of the sanctions and export controls imposed by the US, EU, UK, Japan, Singapore, Australia, and Ukraine; as well as measures adopted in response by Russia, **as of 2pm GMT, 12 March 2022.**

These new sanctions are complex, multilateral and continue to be incrementally changing in real time in response to the developments on the ground in Ukraine. Our team of sanctions experts is monitoring the situation closely and we will endeavor to keep our briefings up to date.

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**Material changes since our last summary on 10 March 2022 are included in red text for ease of identification.**

## US SANCTIONS

### Most Favored Nation Status

On 11 March 2022, President Biden announced that the US, along with the G7 and EU, would revoke "most favored nation" ("MFN") status, also known as "Permanent Normal Trade Relations" ("PNTR") for Russia. MFN allows WTO members to benefit from each other's lowest tariffs, highest import quotas and the fewest trade barriers for goods and services. The move however requires an act of Congress. House Speaker Nancy Pelosi announced that the House will take the legislation to a vote next week.

### New Executive Order (the "11 March EO"):

On 11 March 2022, President Biden signed an Executive Order "Prohibiting Certain Imports, Exports, and New Investment with Respect to Continued Russian Federation Aggression" (the "11 March EO"). Specifically, the 11 March EO prohibits:

- the importation of fish, seafood, and preparations thereof; alcoholic beverages; and non-industrial diamonds that are of Russian Federation origin into the US;
- the exportation, reexportation, sale, or supply, directly or indirectly from the US, or by a US Person, wherever located, of luxury goods to any person located in the Russian Federation;
- new investment in any to-be specified sectors of the Russian Federation economy as determined by the Secretary of Treasury;
- the exportation, reexportation, sale, or supply, directly or indirectly, of US dollar-denominated banknotes to the Government of the Russian Federation or any person located in the Russian Federation by a US Person or from the US; and
- any approval, financing, facilitation, or guarantee of a transaction by a US Person, wherever located, of a transaction by a foreign person where the transaction by the foreign person would be prohibited if performed by a US Person or within the US.

OFAC also published three General Licenses along with the 11 March EO:

General License 17 (11 March EO): authorizes all transactions, until 25 March 2022, that are ordinarily incident and necessary to the importation of fish, seafood, and preparations thereof; alcoholic beverages; or non-industrial diamonds of Russian Federation origin into the US pursuant to contracts or written agreements entered into prior to 11 March 2022.

General License 18 (11 March EO): authorizes all transactions that are ordinarily incident and necessary to the transfer of U.S. dollar-denominated banknote noncommercial, personal remittances from (1) the US or a US

Person, wherever located, to an individual located in the Russian Federation, (2) a US Person individual who is located in the Russian Federation. GL 18 states that the transferring institutions may rely on the originator of a funds transfer with regard to compliance, provided that the transferring institution does not know or have reason to know that the funds transfer is not in compliance.

General License 19 (11 March EO): authorizes individuals who are US Persons located in the Russian Federation to engage in transactions that are ordinarily incident and necessary to their personal maintenance within the Russian Federation, including payment of housing expenses, taxes or fees, purchases or receipts of permits, licenses, or public utility services, and the acquisition of goods or services for personal use. It does not authorize transactions prohibited by EO 14024.

## **Executive Order 14066**

On 8 March 2022, President Biden signed an Executive Order 14066 "Prohibiting Certain Imports and New Investments With Respect to Continued Russian Federation Efforts to Undermine the Sovereignty and Territorial Integrity of Ukraine" ("EO 14066"). Unlike prior sanctions measures and export restrictions, EO 14066 prohibits imports into the United States, directly or indirectly, of oil and related energy products of Russian Federation origin and prohibits US Persons from engaging in new investment in, or financing or facilitating new investment in, Russia's energy sector.

Specifically, EO 14066 prohibits:

- the import of crude oil; petroleum; petroleum fuels, oils, and products of their distillation; liquified natural gas; coal; and coal products of Russian Federation origin into the United States;
- new investment in the energy sector in the Russian Federation by a US Person, wherever located; and
- any approval, financing, facilitation, or guarantee by a US Person, wherever located, of a transaction by a non-US person where the transaction by that non-US person would be prohibited by EO 14066 if performed by a US Person or within the United States.

OFAC also issued a new General License in conjunction with EO 14066.

- General License 16: authorizes, through 21 April 2022, all transactions that are ordinarily incident and necessary to the importation into US of crude oil; petroleum; petroleum fuels, oils, and products of their distillation; liquified natural gas; coal; and coal products of Russian Federation origin pursuant to written contracts or written agreements entered prior to 8 March 2022.

- OFAC also has provided guidance at FAQ 1,014 that EO 14066 does not prohibit the import into the US of non-Russian origin products that have transited through Russia or departed from Russian ports.

### ***SDN Listings***

Since 22 February 2022, the US has imposed blocking sanctions on the following individuals and entities by listing them as Specially Designated Nationals ("**SDNs**") under the authority of Executive Order ("EO") 14024 or EO 14039. To date these are:

- **The family of Dmitriy Peskov and Yuri Kovalchuk; Viktor Feliksovich Vekselberg and two of his luxury assets, P4-MIS, an aircraft, and Tango, a yacht; VTB Bank's Management Board; Vyacheslav Volodin, and Members of the Russian State Duma (note that certain of these individuals were already listed as SDNs under previous EOs);**
- six major Russian financial institutions, Vnesheconombank (VEB), Promsvyazbank (PSB), VTB Bank (VTB), Bank Financial Corporation Otkritie (Otkritie), Sovcombank (Sovcombank) and Novikombank (Novikombank), as well as 96 of their subsidiaries;
- Vladimir Putin, the President of the Russian Federation, and Sergei Lavrov, Sergei Shoigu and Valery Gerasimov, Russia's Minister of Foreign Affairs, Minister of Defense and Chief of the General Staff of the Russian Armed Forces;
- Nord Stream 2 AG, the Nord Stream 2 pipeline operating company, and Matthias Warnig, the Chief Executive Officer (CEO) of Nord Stream 2 AG;
- the Russian Direct Investment Fund (RDIF), Limited Liability Company RVC Management Company, Joint Stock Company Management Company of the Russian Direct Investment Fund and Kirill Aleksandrovich Dmitriev, the CEO of RDIF;
- Denis Aleksandrovich Bortnikov, Vladimir Sergeevich Kiriyaenko, Sergei Sergeevich Ivanov, Andrey Patrushev and Ivan Igorevich Sechin, the sons of five previously designated individuals that are in Vladimir Putin's inner circle;
- Petr Mikhailovich Fradkov, the Chairman and CEO of PSB, Alexander Aleksandrovich Vedyakhin, the First Deputy Chairman of the Executive Board of Sberbank of Russia (Sberbank), Andrey Sergeevich Puchkov and Yuriy Alekseyevich Soloviev, both of whom are high-ranking VTB executives, as well as Mr. Soloviev's wife and two real estate companies owned by Mr. Puchkov; and

- five vessels, the Baltic Leader, Linda, Pegas, Fesco Magadan and Fesco Moneron, owned by a subsidiary of PSB.

To coincide with these designations, the US Department of the Treasury's Office of Foreign Assets Control ("OFAC") simultaneously issued general licenses authorizing:

- General License 2 (EO 14024): transactions with VEB and its 50% or more directly or indirectly owned subsidiaries that are ordinarily incident and necessary to the servicing of bonds issued before 1 March 2022 by the Central Bank of the Russian Federation, the National Wealth Fund of the Russian Federation, or the Ministry of Finance of the Russian Federation;
- General License 3 (EO 14024): transactions that are ordinarily incident to the wind down of transactions involving VEB or its subsidiaries until 24 March 2022;
- General License 4 (EO 14039): transactions that are ordinarily incident and necessary to the wind down of transactions involving Nord Stream 2 AG and its 50% or more directly or indirectly owned subsidiaries until 2 March 2022; and
- General License 11 (EO 14024): transactions that are ordinarily incident to the wind down of transactions involving VTB, Otkritie and Sovcombank and their 50% or more owned subsidiaries until 26 March 2022.

On 24 February 2022, the US also imposed blocking sanctions, under the authority of [EO 14038](#), on a number of Belarusian state-owned banks, including Belinvestbank and Bank Dabrabyt, and entities and individuals operating in the Belarusian defense and security industries for the support provided by Belarus for Russia's actions in Ukraine.

The blocking sanctions under the above reference EOs require US Persons to block the property and property interests of SDNs and entities owned 50% or more by them directly or indirectly ("**Blocked Persons**") in their possession or control. OFAC defines "**US Persons**" to include US citizens or green-card holders globally, anyone physically located in the US, and any US domiciled entity, including their non-US branches. OFAC also requires non-US persons to comply with the sanctions whenever their transactions involve US Persons or the US financial system ("**US Elements**").

### ***Correspondent and Payable-Through Account Sanctions (CAPTA Sanctions) - Sberbank***

On 24 February 2022, OFAC issued [Directive 2](#) under EO 14024 that prohibits, absent an applicable OFAC license or exemption, US financial institutions, as of 26 March 2022, from opening or maintaining correspondent

or payable-through accounts for: (1) Sberbank; (2) the 25 Sberbank subsidiaries listed in Annex 1 to Directive 2; and (3) any other foreign financial institution, as defined in Directive 2, that is 50% or more owned by Sberbank. Directive 2 also prohibits US financial institutions from processing any transactions involving these entities or their property, or in which these entities have an interest.

### ***Prohibitions Related to New Debt and Equity***

Also on 24 February 2022, OFAC issued [Directive 3](#) under EO 14024, which prohibits the involvement of US Elements in transactions or dealings involving new debt of longer than 14 days maturity or new equity, issued on or after 26 March 2022, of the following companies (and any entities owned 50% or more, directly or indirectly, by them) (without a licence):

- Credit Bank of Moscow
- Gazprombank
- Alfa-Bank
- Russian Agricultural Bank
- Sovcomflot
- Russian Railways
- Alrosa
- Gazprom
- Gazprom Neft
- Rostelecom
- Rushydro
- Sberbank
- Transneft

### ***Prohibitions on Transactions Involving the Central Bank of the Russian Federation***

On 28 February 2022, OFAC issued [Directive 4](#) under EO 14024 prohibiting, absent an applicable license or exemption, the involvement of US Elements in any transaction involving the Central Bank of the Russian Federation, the National Wealth Fund of the Russian Federation, or the Ministry of Finance of the Russian Federation, including any transfer of assets to such entities or any foreign exchange transaction for or on behalf of such entities.

## ***Russian Sovereign Debt***

On 22 February 2022, OFAC issued new [Directive 1A](#) under EO 14024 that prohibits US financial institutions from participating, as of 1 March 2022, in the secondary market for ruble or non-ruble denominated bonds issued after 1 March 2022 by the Central Bank of the Russian Federation, the National Wealth Fund of the Russian Federation, or the Ministry of Finance of the Russian Federation. This expands the pre-existing US sanctions that continue to prohibit US financial institutions from lending to or participating in the primary market for ruble or non-ruble denominated bonds issued by the above Russian issuers as of 14 June 2021.

## ***Donetsk and Luhansk Regions***

The Biden Administration has issued new US sanctions on trade and commerce involving parts of the Donetsk and Luhansk regions of Ukraine, equivalent to the US sanctions on Crimea.

Specifically, on 21 February 2022 President Biden signed [EO 14065](#) "Blocking Property of Certain Persons and Prohibiting Certain Transactions with Respect to Continued Russian Efforts to Undermine the Sovereignty and Territorial Integrity of Ukraine" (the "**EO 14065**"). EO 14065 prohibits:

- new investment in the so-called Donetsk People's Republic ("**DNR**") and Luhansk People's Republic ("**LNR**") regions of Ukraine by US Persons, wherever located;
- the import into the United States, directly or indirectly, of any goods, services, or technology from the DNR and LNR regions;
- the exportation, re-exportation, sale or supply, directly or indirectly, from the United States, or by a US Person, wherever located, of any goods, services, or technology to the DNR and LNR regions; and
- any approval, financing, facilitation or guarantee by a US Person, wherever located, of any transactions by a non-US person that the sanctions would prohibit a US Person from engaging in directly.

OFAC to date has issued **seven** general licenses authorizing certain activity in the DNR and LNR regions otherwise prohibited by EO 14065. In summary these general licenses are:

- General License 17 (EO 14065): authorizes all transactions that are ordinarily incident and necessary to the wind down of transactions involving the DNR and LNR regions of Ukraine until 23 March 2022. Authorized transactions include the divestiture or transfer to a non-US person of a US Person's share of ownership in any pre-21 February 2022 investment located in these regions, and the winding down of operations,

contracts, or other agreements in effect prior to 21 February 2022 involving exports, re-exports, sale or supply of goods, services or technology to, or importation of any goods, services, or technology, from these regions of Ukraine.

- General License 18 (EO 14065): authorizes all transactions that are ordinarily incident and necessary to the export or re-export of agricultural commodities, medicine, medical devices, replacement parts and components for medical devices, or software updates for medical devices, to the DNR and LNR regions. Also authorizes transactions related to the prevention, diagnosis and treatment of COVID-19 in those regions.
- General License 19 (EO 14065): authorizes all transactions that are ordinarily incident and necessary to the receipt of telecommunications and mail involving the DNR and LNR regions.
- General License 20 (EO 14065): authorizes all transactions that are for the official business of certain international organizations (such as the United Nations) by their employees, grantees or contractors in the regions.
- General License 21 (EO 14065): authorizes all transactions that are ordinarily incident to the transfer of non-commercial personal remittances to or from the DNR and LNR regions, or for or on behalf of an individual ordinarily resident in those regions. Also authorizes transactions ordinarily incident and necessary to maintaining, operating, or closing an account of an individual ordinarily resident in those regions, other than an SDN, provided that the transactions processed through the account are (i) of a personal nature and not for the benefit of an entity, including supporting or operating a business, and (ii) do not involve transfers directly or indirectly to the DNR or LNR or for the benefit of persons ordinarily resident in the DNR or LNR unless the transfers are non-commercial personal remittances.
- General License 22 (EO 14065): Authorizes all transactions that are ordinarily incident and necessary to the exportation or re-exportation, directly or indirectly, from the United States or by US Persons, wherever located, to persons in the DNR and LNR regions, of services incident to the exchange of personal communications over the internet.
- **General License 23 (EO 14065): authorizes transactions that are ordinarily incident and necessary to activities by nongovernmental organizations to support humanitarian projects in the DNR or LNR, such as activities to support democracy, education, non-commercial development projects, related to health, food security, and water and sanitation, and environmental and natural resource protection in the DNR and LNR.**



OFAC has not yet issued any SDN designations under EO 14065 but has the authority to do so for persons determined to have engaged in sanctionable activity, such as persons operating in DNR and LNR after issuance of EO 14065 and persons who are leaders or officials of entities operating in those regions after issuance of EO 14065.

### ***Additional General Licenses***

Since 24 February 2022, OFAC issued the following general licenses under EO 14024:

- General License 5: authorizes transactions for the conduct of the official business of: (1) the International Centre for Settlement of Investment Disputes and the Multilateral Investment Guarantee Agency; (2) the African Development Bank Group, the Asian Development Bank, the European Bank for Reconstruction and Development, and the Inter-American Development Bank Group (IDB Group), including any fund entity administered or established by any of the foregoing; and (3) the International Committee of the Red Cross and the International Federation of Red Cross and Red Crescent Societies
- General License 6: authorizes transactions related to the exportation or re-exportation of agricultural commodities, medicine, medical devices, replacement parts and components for medical devices, or software updates for medical devices to, from or transiting Russia. Also authorizes transactions for the prevention, diagnosis, or treatment of COVID-19, including research or clinical studies.
- General License 7: authorizes transactions for the receipt of and payment of charges for, services rendered in connection with overflights of Russia, or emergency landings in Russia by US registered aircraft or aircraft owned or controlled by or chartered to US Persons. Also authorizes transactions to provide air ambulance services to individuals in Russia.
- General License 8A: authorizes, through 23 June 2022, transactions involving one or more of the following entities that are related to "energy" (as defined in the general license): (1) VEB, Otkritie, Sovcombank, Sberbank, VTB and any entity owned 50% or more, directly or indirectly, by these financial institutions; and (2) the Central Bank of the Russian Federation.
- General License 9A: authorizes, through 24 May 2022, transactions that are ordinarily incident and necessary to dealings in debt or equity of one or more of the following entities provided that any divestment or transfer of, or facilitation of divestment or transfer of, covered debt or equity is to a non-US person: VEB, Otkritie, Sovcombank, Sberbank, VTB and any entity

owned 50% or more, directly or indirectly, by these financial institutions. Also authorizes transactions that are ordinarily incident and necessary to facilitating, clearing, and settling trades in covered debt or equity through 24 May 2022 provided that the trades were placed prior to 4:00 pm US eastern time on 24 February 2022. All transactions prohibited by Directive 4 under EO 14024 that are ordinarily incident and necessary to the receipt of interest, dividend, or maturity payments in connection with debt or equity of the Central Bank of the Russian Federation, the National Wealth Fund of the Russian Federation, or the Ministry of Finance of the Russian Federation issued before 1 March 2022, are authorized through 24 May 2022.

- General License 10A: authorizes, through 24 May 2022, transactions that are ordinarily incident and necessary to the wind down of derivative contracts entered into prior to 4:00 pm US eastern time on 24 February 2022 that (i) include one of the following entities as a counterparty or (ii) are linked to debt or equity of a covered entity, provided any payments to a blocked person are made to a blocked account: VEB, Otkritie, Sovcombank, Sberbank, VTB and any entity owned 50% or more, directly or indirectly, by these financial institutions. All transactions prohibited under Directive 4 under EO 14024 that are ordinarily incident and necessary to the wind down of derivative contracts, repurchase agreements, or reverse agreements with the Central Bank of the Russian Federation, the National Wealth Fund of the Russian Federation, or the Ministry of Finance of the Russian Federation as a counterparty entered prior to 1 March 2022 are authorized through 24 May 2022. GL 10A does not authorize the opening or maintaining of a CAPTA for or on behalf of an entity subject to Directive 2 under EO 14024, any debit to an account on the books of a U.S. financial institution of Directive 4 entities, or any transactions otherwise prohibited.
- General License 12: authorizes US Persons, until 26 March 2022, to reject (instead of blocking) transactions involving: Otkritie, Sovcombank, VTB and any entity owned 50% or more, directly or indirectly, by these financial institutions.
- General License 13: authorizes, through 23 June 2022, US persons to pay taxes, fees, or import duties, and purchase or receive permits, licenses, registrations, or certifications, the extent such transactions are prohibited by Directive 4 under EO 14024 provided such transactions are ordinarily incident and necessary to such persons' day-to-day operations in the Russian Federation. GL 13 does not authorize any debit to an account on the books of a US financial institution of the Central Bank or the Russian Federation, the National Wealth Fund of the Russian Federation, or the Ministry of Finance of the Russian Federation.

- General License 14: authorizes transactions prohibited by Directive 4 under EO 14024 involving the Central Bank of the Russian Federation, the National Wealth Fund of the Russian Federation, or the Ministry of Finance of the Russian Federation if the entity's sole function in the transaction is to act as an operator of a clearing and settlement system, provided that (i) there is no transfer of assets to or from any Directive 4 entity, unless separately authorized; and (ii) no Directive 4 entity is either a counterparty or a beneficiary to the transaction, unless separately authorized. GL 14 does not authorize any debit to an account on the books of a US financial institution of any Directive 4 entity.
- General License 15: authorizes transactions prohibited by the Russian Harmful Foreign Activities Sanctions Regulations ("RuHSR") involving any entity owned 50% or more, directly or indirectly, by Alisher Burhanovich Usmanov that is not an SDN, unblocks all property interests of the blocked Usmanov entities, and authorizes debits to accounts on the books of US financial institutions of blocked Usmanov entities. GL 15 does not authorize any transactions otherwise prohibited by the RuHSR, including Alisher Burhanovich Usmanov, or his property interests, other than the blocked Usmanov entities.

OFAC also issued the following general licenses under Belarus-related EO 14038:

- General License 6: authorizes transactions involving the official business of the United States Government by its employees, grantees or contractors.
- General License 7: authorizes transactions involving the official business of certain international organizations, including: (1) the United Nations, including its Programmes, Funds, and Other Entities and Bodies, as well as its Specialized Agencies and Related Organizations; (2) the International Centre for Settlement of Investment Disputes and the Multilateral Investment Guarantee Agency; (3) the African Development Bank Group, the Asian Development Bank, the European Bank for Reconstruction and Development, and the Inter-American Development Bank Group (IDB Group), including any fund entity administered or established by any of the foregoing; and (4) the International Committee of the Red Cross and the International Federation of Red Cross and Red Crescent Societies.

## US EXPORT CONTROLS

### Export Restrictions on Luxury Goods

On 11 March, 2022, BIS imposed export license requirements on a broad list of Luxury Goods to all end users in Russia and Belarus and to certain Russian and Belarusian oligarchs and malign actors, wherever located. Previously, Luxury Goods had only been restricted for export to North Korea. Notably, under the 11 March restrictions, BIS issued an extensive list of covered Luxury Goods separate from the list relevant for North Korea that includes, among other items, tobacco products, clothing, footwear, jewelry, vehicles, boats, antiques, and spirits, wine, and beer. The full list is available at Supplement No. 5 to Part 746 of the EAR.

Under the new restrictions, a license is required for the export, reexport, or transfer (in country) of any item subject to the EAR that is included on the list of Luxury Goods to:

- Anyone in Russia or Belarus; and
- Any Russian or Belarusian oligarch or malign actor, regardless of geographic location, who has been designated as an SDN under certain of OFAC's Russia or Ukraine-related EOs or for any transaction to which such a person is party.

A very limited number of license exemptions are available and license applications for such transactions will be subject to a policy of denial

The license requirements are effective as of 11 March and apply to all export transactions of covered Luxury Goods, though there is a savings clause for shipments that were en route on 11 March – such items are free to go without a license. Any future shipments to Russia, Belarus, or the designated Russian and Belarusian oligarchs will require a license if not otherwise authorized.

On 24 February 2022, the Department of Commerce's Bureau of Industry and Security ("**BIS**") issued a Final Rule, *Implementation of Sanctions Against Russia Under the Export Administration Regulations (EAR)* (the "**Russia Final Rule**"), which significantly expands existing export controls on Russia. In addition, the Russia Final Rule "*imposes comprehensive export, reexport and transfer (in-country) restrictions*" on the Donetsk and Luhansk regions, which align with existing restrictions on the Crimea region of Ukraine and imposes a policy of denial to license applications for all three regions.

On 2 March 2022, *BIS issued as a final rule the Imposition of Sanctions Against Belarus Under the Export Administration Regulations (EAR)* (the "**Belarus Final Rule**"), effective 2 March, which extended to Belarus many of the same restrictions applicable to Russia since 24 February 2022 and further

expanded the restrictions as to Russia. Collectively, the Russia Final Rule and the Belarus Final Rule significantly expand existing export controls on Russia and Belarus. The Russia Final Rule primarily targets Russia's defense, aerospace, and maritime sectors, and is designed to restrict the export and reexport of highly sensitive US technologies to Russia. The Belarus Final Rule aims to prevent diversion of items, technologies, and software through Belarus to Russia, as well as impose similar restrictions on Belarusian defense, aerospace, and maritime sectors.

The changes under the Russia Final Rule were effective on 24 February 2022. The changes under the Belarus Final Rule were effective on 2 March 2022. As discussed further below, a very narrow savings clause applies to certain transactions through 26 March 2022.

Combined, the pre-existing restrictions in the Russia Final Rule and the new Belarus Final Rule restrictions:

- expand EAR export controls jurisdiction and impose new license requirements on a broader group of items subject to the EAR;
- expand export controls on Russian "military end users" and "military end uses"; ("**MEUs**"), adds Belarus to the list of countries subject to the controls on MEUs and also includes Belarus in the same expanded MEU controls which the Russia Final Rule imposed on Russia;
- create two new Foreign Direct Product ("**FDP**") Rules – one broadly applicable to each of Russia and Belarus as a country and the other specifically directed at Russian and Belarusian "military end users" – which serve to further expand EAR export controls jurisdiction to items manufactured wholly outside of the United States; and
- impose changes which will make it more difficult to obtain licenses or other authorizations to export, reexport, or transfer (in country) items subject to the EAR to Russia and Belarus.

## ***Overview of the EAR***

The EAR has broad jurisdiction and applies extraterritorially to items subject to the EAR everywhere in the world. EAR jurisdiction "follows the goods." This means that the EAR regulates exports, reexports, and transfers of covered items globally, even if the transaction is between non-US persons and takes place outside the United States. Depending on the type of item, the destination, the end user, and the end use, a license may be required from the BIS for the export, reexport, or transfer of the item.

Items subject to the EAR can include:

- Items anywhere in the world produced or manufactured in the United States;
- Items in or exported from the United States, regardless of where they were manufactured;
- Items manufactured outside the United States that include certain percentages (de minimis) of controlled US-origin content; and, in certain cases,
- Items manufactured outside the United States (i.e., foreign-produced items) that are the direct product of certain controlled US technology or software, or by a plant or a major component of a plant that is itself a direct product of such technology or software.

The new export controls on Russia and Belarus include special rules for de minimis and foreign-produced items. Accordingly, even wholly non-US entities intending to reexport items subject to the EAR to Russia and Belarus may be captured by the new restrictions.

While the new measures are specifically directed at the Russian, and Belarusian, defense, aerospace, and maritime sectors, including their supply chain companies, the measures will likely have a significant impact on other industrial sectors. This is because the new restrictions include most technology, including general electronics and computers as well as telecommunications and information security.

### ***License Requirements for Additional Categories of Items Subject to the EAR***

Export Control Classification Numbers ("ECCNs") in Categories 3–9 of the Commerce Control List ("CCL"), which include Electronics, Computers, Telecommunications and Information Security, Sensors and Lasers, Navigation and Avionics, Marine, and Aerospace and Propulsion, now have new license requirements for the export, reexport, or transfer (in country) of these items to Russia and Belarus. All ECCNs in these categories will require a license for Russia and Belarus unless a license exception applies, or the transaction is otherwise specifically excluded from the new license requirements.

These additional license requirements are "*intended to further restrict items to the Russian military and defense sector*" and in the case for Belarus "*intended to restrict items to and within Belarus, thereby reducing the risk of diversion to the Russian military and Russian defense sector,*" but, in practice, have much broader implications. For example, the expanded license requirements apply to certain parts and components used in civil aircraft, which previously did not require a license to Russia, or Belarus.

In addition, items under these ECCNs now will be relevant for de minimis calculations. Businesses wholly outside of the United States will now therefore need to account for these new restrictions when conducting export jurisdiction determinations and evaluating potential exports and reexports to Russia, or Belarus.

### ***Military End Use and End User ("MEU") Rule for Russia and Belarus***

The Russia Final Rule also expands the scope of the MEU rule, as it applies to Russia. Under this amended rule, a license is required if a party knows or has reason to know that any items subject to the EAR (other than very narrow exceptions for certain items such as EAR99 food and medicine) are intended for an MEU in Russia even if the item is actually intended for civilian use.

Notably, the Belarus Final Rule adds Belarus (which previously was not subject to the MEU rule), to the list of countries subject to the MEU rule and includes Belarus in the same expanded version of the MEU rule that the Russia Final Rule imposed on Russia.

In addition, the Russia Final Rule transfers 45 Russian entities – including many prominent Russian entities active in the defense, technological, and aerospace and aviation sectors – from the MEU List (a list of entities specifically subject to the MEU Rule) to the BIS Entity List, as well as adds two new Russian entities to the Entity List.

The Belarus Final Rule adds two new Belarusian entities to the Entity List, including the Belarussian armed forces. These Russian and Belarusian entities are denoted with a "footnote 3" designation on the Entity List, which subjects them to additional license requirements under the EAR (discussed below).

Entities on the Entity List are prohibited from receiving specified items subject to the EAR without a license. BIS has stated that additional entities may be added in the future.

### ***New Foreign Direct Product ("FDP") Rules Specific to Russia, and Belarus***

The Final Rule creates two new FDP rules specific to Russia, and the Belarus Final Rule adds Belarus to both of the new FDP Rules, named:

- the "Russia/ Belarus FDP Rule"; and the
- "Russia / Belarus-MEU FDP Rule."

The new FDP rules are very technical, but will primarily impact non-US entities who source US content for further manufacture or incorporation into their products.

The new measures are designed to restrict the flow of wholly-foreign made items (with certain US content) to or within Russia and Belarus:

- The **Russia/ Belarus FDP Rule** asserts BIS export licensing jurisdiction over items manufactured wholly outside of the United States, when the items are either: 1) the direct product of US-origin software or technology listed in ECCN categories 3-9; or 2) manufactured by plants or major components of plants which are themselves the direct product of such software or technology. Such foreign produced items which would be classified as EAR99 are excluded. The Russia/ Belarus FDP Rule applies to transactions in which the parties know or have reason to know a foreign-produced item meeting the above direct product criteria ultimately is destined for Russia or Belarus, or will be incorporated into or used for production/development of parts, components, or equipment that is ultimately destined for Russia or Belarus. These transactions will require a BIS license, and the applications will be subject to a policy of denial. This is a new use of controls on foreign-produced items, and it significantly expands US export control jurisdiction over items produced outside the United States.
- The newly introduced **Russia/Belarus MEU FDP Rule** expands the export licensing jurisdiction in a manner similar to the Russia/ Belarus FDP Rule, as it renders certain items manufactured wholly outside of the United States subject to the EAR for transactions involving Russian or Belarusian entities that have been assigned a footnote 3 designation on the Entity List ("footnote 3 designated entities"). As noted above, currently, a total of 47 Russian and 2 Belarusian entities have been assigned as footnote 3 designated entities. Unlike the Russia/Belarus FDP Rule, the Russia/Belarus-MEU FDP Rule renders foreign produced items subject to the EAR when the items are either: 1) the direct product of US-origin software or technology listed in any ECCN; or 2) manufactured by plants or major components of plants which are themselves the direct product of such software or technology. Further, the Russia/Belarus-MEU FDP Rule does not exclude EAR99 items – which means it could ultimately capture a much broader group of products, including "humanitarian" items such as food and medicine. Further, the Russia/Belarus-MEU FDP Rule applies specifically in instances involving entities carrying the footnote 3 designation. Generally, if there is knowledge that the foreign produced item will used or further incorporated by a footnote 3 designated entity, or even if a footnote 3 designated entity is otherwise a party to the transaction, the



transaction will be subject to the new FDP restrictions – even if conducted wholly outside of the United States, with no US person or entity involvement.

The Russia/Belarus FDP Rule and Russia/Belarus-MEU FDP Rule impose license requirements to reexport, export from abroad, or transfer (in-country) controlled items *"to any destination"* if known that the ultimate destination is Russia or Belarus or that there is the requisite involvement of a footnote 3 designated entity.

This is designed to address multi-country manufacturing processes, as the license requirements will apply to, for example, exports and reexports from one manufacturing country to another so long as it is known that the item is ultimately destined for Russia / Belarus or to be *"incorporated into or used in the production or development of any part component or equipment . . . produced in or ultimately destined"* to Russia / Belarus.

A savings clause is included in both the Russia/Belarus FDP Rule and the Russia/Belarus-MEU FDP Rule, which makes narrow exceptions for certain shipments of items already en route aboard a carrier to a port of export, reexport, or transfer (in country) by/on 26 March 2022.

### ***Exclusion of Certain Countries from the Expanded Licensing Requirements for Russia and Belarus***

Countries identified by BIS on the so-called "Russia and Belarus Exclusions List" under the EAR are carved out from certain of the expanded Russia and Belarus license requirements.

These are countries that BIS has determined *"are committed to implementing substantially similar export controls"* on Russia and Belarus, and notably include NATO countries and partner nations. Countries included on this list are excluded – in whole or in part – from the requirements under the new Russia/Belarus FDP rules (both the general and MEU FDP rule) and the expanded de minimis application to items controlled only for anti-terrorism (AT) reasons or for 9A991 items, which notably include certain aircraft and related parts and components.

### ***Other Key Changes***

- ***Limitations on EAR License Exceptions for Russia and Belarus***

There are very narrow circumstances in which a license exception will overcome requirements imposed under the Russia Final Rule or Belarus Final Rule. Available license exceptions are restricted to only certain sections of the EAR Part 740 exceptions for Temporary Imports, Exports, Reexports, and Transfers in Country (TMP); certain

government activities (GOV); Technology and Software Unrestricted (TSU); Baggage (BAG); Aircraft, Vessels, and Spacecraft (AVS); Encryption Commodities, Software, and Technology (ENC); and Consumer Communication Devices (CCD).

Companies that have used license exceptions for shipments to Russia and Belarus in the past must review their licensing procedures and incorporate the new restrictions, as necessary.

- ***Policy of Denial for License Applications for Russia and Belarus***

Applications for the export, reexport, or transfer of items subject to the EAR that require a license for Russia or Belarus under the either the Russia or Belarus Final Rule will now be subject to a review policy of denial, except for very limited circumstances.

Applications related to certain categories—safety of flight, maritime safety, humanitarian needs, government space cooperation, civil telecommunications infrastructure, government-to-government activities, and to support limited operations of partner country companies in Russia / Belarus— will be reviewed on a case-by-case basis.

- ***Country Group Changes***

The Russia Final Rule updates Russia's EAR Country Group designation, adding it to Country Group D:5.

Country Group D:5 are US arms embargoed countries. This change is intended to reflect Russia's identification by the Department of State as a country subject to an arms embargo, and it conforms the arms embargo-related restrictions in the EAR with the § 126.1 provisions of the US export regulations for defense and military items, the International Traffic in Arms Regulations ("**ITAR**") (22 CFR Parts 120–130).

The Belarus Final Rule makes certain changes to Belarus's EAR Country Group designations. Most notably, Belarus was added to Country Groups D:2 (Nuclear) and D:4 (Missile Technology) to reflect that Belarus has been officially identified as a country of concern for nuclear proliferation and missile technology proliferation. Practically, these new designations result in increased licensing requirements and the restricted availability of license exceptions for exports and reexports to Belarus.

## **UK SANCTIONS**

On 8 March 2022, the UK Government [announced](#) that "*The UK will phase out imports of Russian oil ... by the end of the year.*" The UK has not yet enacted any legislation to give effect to this.

UK Government published a further amendment to the UK Russia Regulations which expressly prohibits the provision of insurance and reinsurance providers from undertaking financial transactions connected with Russian companies in the aviation or space industry. The legislation also includes restrictions on access to UK airspace for "Russian aircraft".

Further details about the legislation are provided below.

A consolidated version of the relevant UK Russia Regulations, which includes all amendments to date is available [here](#).

Further sanctions, including a restriction on deposits which has previously been announced, are expected to be set out in further regulations in the near term.

UK sanctions apply to conduct in the UK and to all UK persons wherever in the world. UK sanctions measures will also be adopted in the British Overseas Territories (including Jersey/Guernsey/Isle of Man) and Crown Dependencies.

### ***Asset Freeze***

Since 24 February 2022, the UK Government has imposed an asset freeze on a number of individuals and entities, including:

- Bank Otkritie
- Bank Rossiya
- Sovcombank
- Promsvyazbank
- Rostec
- Russian Direct Investment Fund
- Tactical Missiles Armament Corporation
- United Aircraft Corporation
- United Shipbuilding Corporation
- UralVagonZavod
- Vnesheconombank (Veb)
- VTB Bank ("**VTB**")

In addition to those listed above, on 10 March 2022 the UK Government imposed an asset freeze on the following individuals:

- Roman Abramovich
- Oleg Deripaska
- Igor Sechin
- Andrey Kostin
- Alexei Miller
- Nikolai Tokarev
- Dmitri Lebedev

On 11 March 2022, the UK Government also designated 386 members of the Duma, the lower house of the Russian parliament.

The UK sanctions apply automatically to any non-designated entity where (in summary):

- A designated person holds directly or indirectly more than 50% of the shares in the entity;
- A designated person holds directly or indirectly more than 50% of the voting rights in the entity;
- A designated person holds the right directly or indirectly to appoint or remove a majority of the board of directors of the entity or.
- It is reasonable, having regard to all the circumstances, to expect that the designated person would (if it chose to) be able, in most cases or in significant respects, by whatever means and whether directly or indirectly, to achieve the result that affairs of the entity are conducted in accordance with the designated person's wishes.

In relation to the designation of Roman Abramovich, the owner of Chelsea Football Club, UK's Office of Financial Sanctions Implementation ("OFSI") has published General Licence [INT/2022/1327076](#) to permit the club to fulfil its fixtures and carry out football business among certain (but not all) other activities. The licence takes effect from 10 March 2022 and expires on 31 May 2022. On 12 March 2022, the General Licence was [updated](#) to clarify certain authorisations and to grant further permissions.

OFSI has published a number of other [General Licences](#) in relation to other designations, including:

- [INT/2022/1272278](#) – which authorises the wind down of transactions involving VTB or any entity owned or controlled by VTB (as amended by

OFSI on 7 March 2022), including the closing out of any positions, and carrying out any activity reasonably necessary to effect this. The General Licence took effect from 25 February 2022 and expires on 27 March 2022. On 9 March 2021, OFSI issued a clarificatory note which confirms that the wind down does not require that payments to VTB are paid into a blocked account (the notice does not confirm the position in relation to subsidiaries of VTB); and

- [INT/2022/1295476](#) which authorises the wind down of transactions involving Bank Otkritie, Promsvyazbank, Bank Rossiya, Sovcombank and Vnesheconombank (Veb) until 3 April 2022.

### ***Dealing with transferable securities or money-market instruments***

In addition to the existing restrictions on dealing in transferable securities or money-market instruments issued by specified Russian entities or their non-UK subsidiaries with a maturity over 30 days that have been in place since 2014, the UK has expanded these restrictions as follows:

- It is now prohibited to deal in transferable securities or money-market instruments issued after 1 March 2022 by UK subsidiaries of the listed Russian entities. There was previously an exemption in relation to loans or credit issued by UK subsidiaries;
- It is now prohibited to deal in transferable securities or money-market instruments issued after 1 March by:
  - any individual ordinarily resident or located in Russia;
  - any entity domiciled in Russia
  - any entity incorporated or constituted in Russia (except where that entity is domiciled outside of Russia);
  - any entity which is a branch or subsidiary of an entity incorporated or constituted in Russia (except where the entity or the parent entity is domiciled outside of Russia);
  - any entity which is owned by or acting on behalf of any of the above categories of persons.
- It is also prohibited to deal in transferable securities or money-market instruments issued after 1 March by or on behalf of the Government of Russia.

On 1 March, OFSI published General Licence [INT/2022/1277777](#), which authorises relevant institutions (including authorised UK credit and financial

institutions and CSDs) to deal with a transferable security or money-market instrument which fall within the above restrictions until 8 March 2022. This licence has now expired.

### ***Loans and Credit Arrangements***

In addition to the existing restrictions on making or granting a new loan or credit to any of the specified Russian entities or their non-UK subsidiaries with a maturity over 30 days that have been in place since 2014, the UK has expanded these restrictions as follows:

- It is now prohibited to make or grant, or enter into an arrangement to make or grant a new loan or credit with a maturity of more than 30 days available after 1 March 2022 to UK subsidiaries of the previously listed Russian entities. There was previously an exemption in relation to securities issued by UK subsidiaries;
- It is now prohibited to make or grant, or enter into an arrangement to make or grant, a new loan or credit with a maturity of more than 30 days available after 1 March 2022 to:
  - any entity domiciled in Russia;
  - any entity incorporated or constituted in Russia (except where that entity is domiciled outside of Russia);
  - any entity which is a branch or subsidiary of an entity incorporated or constituted in Russia (except where the entity or the parent entity is domiciled outside of Russia);
  - any entity which is owned by or acting on behalf of any of the above categories of persons.
- It is now also prohibited to make or grant, or enter into an arrangement to make or grant, a new loan or credit (of any maturity) after 1 March 2022 to the Government of Russia.

On 1 March OFSI published General Licence [INT/2022/1277777](#), which authorises relevant institutions (including authorised UK credit and financial institutions and CSDs) to make or grant, or enter into an arrangement to make or grant, a new loan or credit that would fall within the above restrictions until 8 March 2022. The licence has now expired.

### ***Correspondent Banking Relationships***

UK credit and financial institutions are now prohibited from establishing or continuing a correspondent banking relationship with designated persons or its subsidiaries. This includes the provision of banking services by a correspondent to a respondent including providing a current or other liability

account and related services, such as cash management, international funds transfers, cheque clearing, providing customers of the respondent with direct access to accounts with the correspondent (and vice versa) and providing foreign exchange services.

This prohibition applies to correspondent bank accounts held by UK credit or financial institutions in any currency.

UK credit and financial institutions are also now prohibited from processing (i.e., clearing or settling) a sterling payment to, from or via a designated person or its subsidiaries.

This prohibition applies to payment chains or third party payments.

For these purposes, the UK has specifically designated **Sberbank**. This entity is not otherwise subject to an asset freeze.

There is an exception for processing a sterling payment for any fee or charge required to permit an aircraft to overfly, land in or take off from Russia.

HM Treasury also can grant other licences.

On 1 March OFSI published General Licence [INT/2022/1277778](#), which authorises

- a UK credit or financial institution to continue a correspondent banking relationship with Sberbank until 31 March 2022; and
- a UK credit or financial institution to continue to process sterling payments to, from or via Sberbank or its subsidiaries until 31 March 2022.

**This General Licence was [amended](#) on 11 March 2022 to clarify that a UK credit or financial institution may also continue a correspondent banking relationship with a credit or financial institution which is owned or controlled by Sberbank until the 31 March 2022.**

On 1 March OFSI also published General Licence [INT/2022/1277877](#), which authorises a UK credit or financial institution to continue to process sterling payments to, from or via Sberbank for the purpose of making Relevant Energy Products available for use in the United Kingdom, until 24 June 2022. Relevant Energy products include certain (a) Crude Oil; (b) Petroleum Products; and (c) Gas.

### ***Financial services for the purpose of foreign exchange reserve and asset management to the Central Bank of Russia***

The Russia (Sanctions) (EU Exit) (Amendment) (No. 5) Regulations 2022 introduced Regulation 18A into the UK Russia Sanctions Regulations, which states that it is prohibited to provide financial services to any of the following persons where those services are for the purpose of foreign exchange reserve and asset management:

- the Central Bank of the Russian Federation
- the National Wealth Fund of the Russian Federation
- the Ministry of Finance of the Russian Federation
- a person owned or controlled directly or indirectly by any of the persons above; or
- a person acting on behalf of or at the direction of any of the persons above

The term "foreign exchange reserve and asset management" means activities relating to the reserves or assets of the persons mentioned above to include the following:

- money market instruments (including cheques, bills and certificates of deposit);
- foreign exchange;
- derivative products (including futures and options);
- exchange rate and interest rate instruments (including products such as swaps and forward rate agreements);
- transferable securities;
- other negotiable instruments and financial assets (including bullion); and
- special drawing rights.

### ***Critical Industry Goods***

The Russia (Sanctions) (EU Exit) (Amendment) (No. 3) Regulations 2022 imposed a new restriction on the export, supply, delivery or making available of critical-industry goods to, or for use in, Russia or to a person connected with Russia.

There is also a prohibition on the provision of technical assistance, financial services or funds or brokering services relating to critical-industry goods to a person connected with Russia or for use in Russia.



Critical-industry goods include (the following is not an exhaustive list):

- Electronic devices and components including general purpose electronic equipment;
- Computers, “electronic assemblies” and related equipment, and specially designed components therefor;
- Telecommunication equipment;
- “Information security” systems, equipment and components;
- Sensors and lasers;
- Vessels, marine systems or equipment, and specially designed components therefor, and marine boilers and components therefor; and
- Diesel engines and tractor units, and specially designed components therefor.

From 8 March 2022, aviation and space goods and technology are now separately categorised (see further below).

There are some exceptions to these restrictions. For example:

- The prohibitions are not contravened by activity in relation to any critical-industry goods which are— (a) the personal effects of a person travelling to Russia, (b) of a non-commercial nature for the personal use of a person travelling to Russia and contained in that person’s luggage, or (c) necessary for the official purposes of a diplomatic mission or consular post in Russia, or of an international organisation enjoying immunities in accordance with international law.
- The prohibitions are also not contravened by a relevant activity in relation to consumer communication devices for civilian use, or software updates for civilian use.

There is also a provision for licences to be granted in certain circumstances.

### ***Aviation and Space***

On 8 March 2022, the UK Government published the [Russia \(Sanctions\) \(EU Exit\) \(Amendment\) \(No. 6\) Regulations 2022](#), which introduce a prohibition on insurance and reinsurance services relating to the aviation and space sectors.

Regulation 29A prohibits directly or indirectly providing insurance or reinsurance services relating to aviation and space goods or aviation and space technology (including aircraft and parts thereof):

- to a person connected with Russia, or

- for use in Russia.

These Regulations also amend the existing trade measures to add a new category of aviation and space goods and technology, based on items falling within [Chapter 88 of the Tariff of the United Kingdom](#). The existing prohibitions applying to restricted goods and restricted technology are extended to these goods and technology, which include a broad range of aeroplane and other aircraft and parts.

On 8 March 2022, the Export Control Joint Unit (ECJU) within the UK Department for International Trade published a [General Trade Licence](#) permitting the provision of certain insurance and reinsurance services relating to aviation and space goods and aviation and space technology otherwise prohibited by Regulation 29A and Regulation 28 (regarding financial services and funds relating to restricted goods and restricted technology) until 28 March 2022 under contracts concluded before 8 March 2022.

Any person seeking to rely on the licence must register online within 30 days of their first use of the licence.

The amended Regulations also include includes restrictions on access to UK airspace for "Russian aircraft".

### ***Ports and Shipping***

The Russia (Sanctions) (EU Exit) (Amendment) (No. 4) Regulations 2022 introduced a new provision, Regulation 57A into the UK Russia Sanctions Regulations which, among other matters prohibits UK port access being granted to any ship owned, controlled, chartered or operated by persons connected with Russia or which is flying the flag of Russia, or which is registered in Russia.

The Regulations provide the government with a power to control the movement of Russian ships or specified ships by requiring them to leave or enter specified ports, proceed to a specified place or remain where they are.

The Regulations also confer powers on the government and harbour authorities to detain Russian ships or specified ships at ports or anchorages.

Registration of ships on the UK Ship Register is prohibited where they are owned, controlled, chartered or operated by a designated person or persons connected with Russia, or where they are a specified ship.

### ***Other Sanctions***

The UK Government has previously announced that further sanctions will be adopted as follows:

- Sanctions that will extend financial and trade measures applying to Crimea to the DNR and LNR regions.
- Sanctions that will limit the amount of deposits Russian citizens (expected to be non residents or nationals of the UK) can make in UK bank accounts (above £50,000). We expect this will take the same form as the EU sanctions described below.
- The imposition of an asset freezes on 120 new individuals or businesses.
- Sanctions that extend financial and trade measures applying to Crimea to the DNR and LNR regions.

On 25 February 2022, the Air Navigation (Restriction of Flying) (Russian Aircraft) Regulations 2022 were enacted and provide that no aircraft on a scheduled service which is owned, chartered or operated by a person connected with Russia, or which is registered in Russia shall fly in United Kingdom airspace, including in the airspace above the United Kingdom's territorial sea, without a licence.

At the instruction of the UK Government, the UK media regulator Ofcom is also currently investigating RT (Russia Today) for 27 potential breaches of its broadcasting code. The watchdog has the power to revoke a broadcast licence, but we understand that any action is likely to take weeks.

On 4 March 2022, OFSI published its updated '[Guidance for the financial and investment restrictions in Russia \(Sanctions\) \(EU Exit\) Regulations 2019](#)'. The frequently asked questions part of the guidance has not yet been updated to reflect the 2022 amendment regulations.

On 4 March 2022, the UK Government announced amendments to the [Economic Crime \(Transparency and Enforcement\) Bill](#), which was expedited through all its House of Commons stages on 7 and 8 March 2022 in order to bring the law into force as soon as possible. The Bill is now being read and debated in the House of Lords.

In addition to legislative proposals to introduce strict liability for breaches of financial sanctions and a new power to enable OFSI to publicly name companies that have breached sanctions but have not been fined, the proposed amendments will remove the test of 'appropriateness' for designations of persons under UK sanctions. The Government has also brought forward amendments to shorten the deadline for overseas companies to register their beneficial owners from 18 months to 6 months, a measure intended to help to prevent money laundering through UK property.

## **EU SANCTIONS**

On 2 March 2022, the EU introduced an exclusion of certain listed Russian banks from the SWIFT messaging system.

Regulation (EU) 2022/345 imposes a prohibition as of 12 March 2022 on providing specialised financial messaging services, which are used to exchange financial data, to the following banks or to any legal person, entity or body established in Russia whose proprietary rights are directly or indirectly owned for more than 50% by these banks:

- Bank Otkritie
- Novikombank
- Promsvyazbank
- Bank Rossiya
- Sovcombank
- Vnesheconombank (VEB)
- VTB Bank

Regulation (EU) 2022/398 imposes the same prohibition as of 20 March 2022 with respect to the following Belarus banks or to any legal person, entity or body established in Belarus whose proprietary rights are directly or indirectly owned for more than 50% by these banks:

- Belagroprombank
- Bank Dabrabyt
- Development Bank of Belarus

There is no exception or possibility for Member State authorities to grant authorisations for relevant services.

Regulation (EU) 2022/345 imposes a prohibition on selling, supplying, transferring or exporting euro denominated banknotes to Russia or to any natural or legal person, entity or body in Russia, including the Russian government and the Russian Central Bank, or for use in Russia.

Exceptions apply under certain limited circumstances, such as where such sale, supply etc. is necessary for the personal use of natural persons travelling to Russia or members of their immediate families travelling with them.

The other recently introduced EU sanctions are summarized below.

## ***Asset Freeze***

Regulations (EU) 2022/260 and 2022/261 of 23 February 2022, Regulation (EU) 2022/332 of 25 February 2022, Regulation (EU) 2022/336 of 28 February 2022 and Regulation (EU) 2022/396 of 9 March 2022 impose an asset freeze on the following individuals and entities:

- VEB.RF (a.k.a Vnesheconombank)
- Internet Research Agency
- Bank Rossiya
- Promsvyazbank
- Gas Industry Insurance Company SOGAZ
- 336 individuals involved in the Russian government decision to recognize the Donetsk and Luhansk regions (members of the Russian State Duma);
- 48 individuals accused of supporting, implementing or benefiting from actions that undermine the territorial integrity, sovereignty, independence and stability of Ukraine (including, inter alia, members of the management and supervisory bodies of VEB.RF, VTB Bank, Promsvyazbank, Rosneft and Transneft and shareholders of Alfa Bank);
- 99 individuals, including members of the Russian National Security Council accused of having supported Russia's recognition of the Donetsk and Luhansk regions or of having facilitated Russia's military action from Belarus, as well as additional members of the Russian State Duma who ratified the government decisions of the "Treaty of Friendship, Cooperation and Mutual Assistance" between Russia and the Donetsk and Luhansk regions. These recent designations include Russia's President Vladimir Putin and Russia's Minister of Foreign Affairs Sergey Lavrov; and
- 22 individuals of the Belarussian military forces.
- 160 individuals, including 14 "oligarchs and prominent businesspeople" as well as their family members and 146 members of the Russian Federal Council who ratified the government decisions of the "Treaty of Friendship, Cooperation and Mutual Assistance" between Russia and DNR and LNR regions.

With respect to the designation of Bank Rossiya, Promsvyazbank and VEB.RF, the EU adopted Regulation (EU) 2022/259 of 23 February 2022 introducing the ability for Member States to authorize the release of frozen funds or economic resources belonging to those three (3) banks or the making available of funds or economic resources to them, if this is necessary for the termination by 24 August 2022 of operations, contracts, or other agreements,

including correspondent banking relations, concluded with those banks before 23 February 2022.

### ***Financial and Capital Markets Restrictions***

Regulation (EU) 2022/262 of 23 February 2022 amended existing sanctions in Regulation (EU) 833/2014 (imposing so-called sectoral sanctions) as follows:

- A prohibition on purchasing, selling or otherwise dealing with transferable securities and money-market instruments issued after 9 March 2022 by (i) Russia and its government, (ii) the Russian Central Bank or (iii) entities / bodies acting on behalf / at the direction of the Russian Central Bank; and
- A prohibition on making / being part of arrangements to make any new loans or credits after 23 February 2022 to (i) Russia and its government, (ii) the Russian Central Bank or (iii) entities / bodies acting on behalf / at the direction of the Russian Central Bank (without any maturity limits for loans / credit applying in this context).

In addition, on 25 February 2022, Regulation (EU) 2022/328 significantly extended the existing sanctions relating to the financial sector. In particular:

- In addition to the existing sectoral sanctions applying to Sberbank, VTB Bank, Gazprombank, Vnesheconombank (VEB) and Rosselkhozbank, OPK Oboronprom, United Aircraft Corporation, Uralvagonzavod, Rosneft, Transneft and Gazprom Neft, it is now prohibited to purchase, sell, provide investment services for or assistance in the issuance of, or otherwise deal with any transferable securities and money-market instruments issued by those entities (or by non-EU entities more than 50% owned by them or by entities acting on their behalf / at their direction) after 12 April 2022 (without any maturity threshold applying).
- The same prohibition applies to the following entities (and to non-EU entities more than 50% owned by them and to entities acting on their behalf / at their direction):
  - Alfa Bank
  - Bank Otkritie
  - Bank Rossiya
  - Promsvyazbank
  - Almaz-Antey
  - Kamaz
  - Novorossiysk Commercial Sea Port

- Rostec (Russian Technologies and State Corporation)
- Russian Railways
- JSC PO Sevmash
- Sovcomflot
- United Shipbuilding Corporation
- Russian Maritime Register of Shipping (added to the list by Regulation (EU) 2022/394 of 9 March 2022)
- There is also a new prohibition on making or being part of any arrangement to make a new loan or credit to any of the afore-mentioned entities (or to non-EU entities more than 50% owned by them or entities acting on their behalf / at their direction) – again without any maturity threshold applying. This restriction applies as of 26 February 2022.

Certain exceptions apply, such as under certain circumstances, with respect to loans intended for providing emergency funding for EU entities more than 50% owned by Sberbank, VTB Bank, Gazprombank, VEB or Rosselkhozbank.

Further, the new sanctions introduce the following additional new prohibitions related to capital markets activities:

- A prohibition as of 12 April 2022 on listing or providing services on trading venues registered or recognised in the EU for the transferable securities of any entity established in Russia with over 50% public ownership.
- A prohibition on EU central securities depositories providing relevant services (core services, non-banking-type ancillary services and banking-type ancillary services as defined in the Annex of Regulation (EU) No 909/2014) for transferable securities issued after 12 April 2022 to any Russian national or natural person residing in Russia or any entity established in Russia. The prohibition does not apply to nationals of a Member State or natural persons having a temporary or permanent residence permit in a Member State. We interpret this provision as currently drafted to mean that services listed in the Annex of Regulation 909/2014 cannot be provided to Russian nationals or entities in respect of securities issued after 12 April 2022.
- A prohibition on selling euro denominated transferable securities issued after 12 April 2022 or units in collective investment undertakings providing exposure to such securities, to any Russian national or natural person residing in Russia or any entity established in Russia. The prohibition does not apply to nationals of a Member State or natural persons having a temporary or permanent residence permit in a Member State.

### ***Russian Central Bank***

On 28 February the EU adopted Council Regulation (EU) 2022/334 (which amends Regulation (EU) 833/2014), and which significantly expands the sanctions on the Russian Central Bank, prohibiting any transactions related to the management of reserves as well as of assets of the Russian Central Bank and any transactions with any entity / body acting on behalf / at the direction of the Russian Central Bank, such as the Russian National Wealth Fund. The competent authorities in the Member States of the EU may grant authorizations for such transactions only if it is strictly necessary to ensure the financial stability of the EU as a whole or of the Member State concerned.

### ***Russian Direct Investment Fund***

Regulation (EU) 2022/345, which was published on 2 March 2022, imposes a prohibition on investing, participating or otherwise contributing to projects co-financed by the Russian Direct Investment Fund.

There is a possibility for Member State authorities to authorise a relevant investment, participation or contribution if such is due under contracts concluded before 2 March 2022 or ancillary contracts necessary for the execution of such contract.

### ***Deposits***

The new sanctions in Regulation (EU) 2022/328 include a prohibition on accepting any deposits from Russian nationals or natural persons residing in Russia or entities established in Russia if the total value of the deposit of these persons / entities exceeds EUR 100,000 (per credit institution). Regulation (EU) 2022/394 stipulates that this prohibition does not apply to nationals of a Member State, a country member of the European Economic Area or of Switzerland, or to natural persons having a temporary or permanent residence permit in a Member State, in a country member of the European Economic Area or in Switzerland. There is also an exception for deposits necessary for cross border trade in goods and services between the EU and Russia. The currency is not relevant.

For these purposes, a "deposit" means a credit balance which results from funds left in an account or from temporary situations deriving from normal banking transactions and which a credit institution is required to repay under the legal and contractual conditions applicable, including a fixed-term deposit and a savings deposit, but excluding a credit balance where: (i) its existence can only be proven by a financial instrument, unless it is a savings product which is evidenced by a certificate of deposit made out to a named person and which exists in a Member State on 2 July 2014; (ii) its principal is not repayable at par; (iii) its principal is only repayable at par under a particular guarantee or agreement provided by the credit institution or a third party.



We consider that any account balance is therefore a deposit.

The restriction does not prohibit transfers from existing accounts (of otherwise non-sanctioned persons), nor does it require that existing deposits over the threshold are reduced. But for accounts already over that threshold, effectively no additional funds can be received into those accounts.

Under certain circumstances, the competent authorities in the Member States of the EU may grant relevant authorizations.

Information obligations have also been introduced, requiring credit institutions to provide their competent national authorities by no later than 27 May 2022 with lists of relevant deposits exceeding EUR 100,000.

There is a broad circumvention prohibition, which means deposits from non-Russian entities on behalf of Russian persons or entities will also be prohibited.

### ***Energy Industry***

Regulation (EU) 2022/328 of 25 February 2022 introduces a prohibition on the sale, supply, transfer or export certain listed goods and technology suited for use in oil refining to any natural or legal person, entity or body in Russia or for use in Russia.

The prohibition also applies to the provision of technical assistance, brokering services and other services as well as of financing or financial assistance related to the listed goods and technology.

An exception applies to the execution until 27 May 2022 of contracts concluded before 26 February 2022. The competent authorities in the Member States of the EU may, under very limited circumstances, also grant authorizations to relevant sales, exports *etc.*

### ***Aviation Industry***

Regulation (EU) 2022/328 of 25 February 2022, introduces a prohibition on the sale, supply, transfer or export of aircraft, spacecraft or parts thereof to any natural or legal person, entity or body in Russia or for use in Russia.

This includes, *inter alia*, supplying aircraft to Russian persons or entities or for use in Russia by way of leasing.

The prohibition also applies to the provision of technical assistance, brokering services and other services as well as of financing or financial assistance related to the listed goods and technology.

An exception applies to the execution until 28 March 2022 of contracts concluded before 26 February 2022.

The provision of insurance and reinsurance and of maintenance activities concerning aircraft or components in relation to such listed goods and technology to any natural or legal person, entity or body in Russia or for use in Russia is also prohibited. The exception noted above does not appear to apply in relation to those activities: the prohibition is therefore of immediate effect.

In addition, on 28 February 2022, Regulation (EU) 2022/334 closed the airspace of the EU for Russian aircraft with immediate effect.

It is now prohibited for any aircraft operated by Russian air carriers (including as a marketing carrier in codesharing or blocked-space arrangements), and for any Russian registered aircraft or for any non-Russian-registered aircraft which is owned, chartered, or otherwise controlled by any Russian natural or legal person, entity or body, to land in, take off from or overfly the territory of the EU. "Russian air carrier" is defined in this context as an air transport undertaking holding a valid operating licence or equivalent issued by the competent authorities of the Russian Federation.

An exception only applies in cases of emergency landings or emergency overflights. Furthermore, under very limited circumstances, the competent authorities in the Member States of the EU may, grant authorizations to such landing, overflight etc., if it is required for humanitarian purposes.

In addition, Eurocontrol as the Network Manager appointed by the European Commission is required to reject all flight plans filed by aircraft operators indicating an intent to carry out activities over the territory of the EU that violate the afore-mentioned prohibition, such that the pilot is not permitted to fly.

### ***Maritime sector***

Regulation (EU) 2022/394 of 9 March 2022 introduces a prohibition on the sale, supply, transfer or export of certain maritime navigation equipment and radio-communication equipment to any natural or legal person, entity or body in Russia or for use in Russia or for the placing on board of a Russian-flagged vessel.

The prohibition also applies to the provision of technical assistance, brokering services and other services as well as of financing or financial assistance related to the listed goods and technology.

An exception applies in cases of non-military use and non-military end-users, *inter alia* for sales, exports etc. for humanitarian purposes or as a response to natural disasters. Furthermore, the competent authorities in the Member States of the EU may grant authorizations in cases of non-military use and non-military end-users if the sale, export etc. is intended for maritime safety.

## ***Technology sector***

Regulation (EU) 2022/328 of 25 February 2022 includes a prohibition on the sale, supply, transfer or export of certain listed goods and technology which might contribute to Russia's technological enhancement of its defence and security sector.

The prohibition also applies to the provision of technical assistance, brokering services and other services as well as of financing or financial assistance related to the listed goods and technology.

Certain exceptions apply in cases of non-military use and non-military end-users, *inter alia* for sales, exports *etc.* for humanitarian or medical purposes, software updates or for use as consumer communication devices.

Furthermore, the competent authorities in the Member States of the EU may, under certain circumstances, grant authorizations, *inter alia*, in cases of non-military use and non-military end-users if the sale, export *etc.* is intended for civilian telecommunications networks, for the exclusive use of entities owned by – among other – EU entities or if goods *etc.* are due under contracts concluded before 26 February 2022.

## ***Dual-use goods and technology***

Regulation (EU) 2022/328 of 25 February 2022 extended the existing restrictions with respect to dual-use goods and technology.

The new sanctions include a prohibition on the sale, supply, transfer or export of any dual-use goods and technology to any natural or legal person, entity or body in Russia or for use in Russia, irrespective of whether such goods and technology are intended for military use or for military end-users.

The prohibition also applies to the provision of technical assistance, brokering services and other services as well as of financing or financial assistance related to the listed goods and technology.

Certain exceptions apply in cases of non-military use and non-military end-users, *inter alia* for sales, exports *etc.* for humanitarian or medical purposes, software updates or for use as consumer communication devices.

Furthermore, the competent authorities in the Member States of the EU may, under certain circumstances, grant authorizations, *inter alia*, in cases of non-military use and non-military end-users if the sale, export *etc.* is intended for civilian telecommunications networks, for the exclusive use of entities owned by – among other – EU entities or if goods *etc.* are due under contracts concluded before 26 February 2022.

### ***Prohibition on public financing or financial assistance for trade with or investment in Russia***

Regulation (EU) 2022/328 of 25 February 2022 imposes a prohibition on providing public financing or financial assistance for trade with, or investment in, Russia.

Certain exceptions apply, such as in relation to binding financing or financial assistance commitments established prior to 26 February 2022 or, under certain circumstances, in relation to financing up to EUR 10 million per project.

### ***Russian Media***

Regulation (EU) 2022/350, which was published on 2 March 2022, imposed a prohibition for operators to broadcast or to enable, facilitate or otherwise contribute to broadcast, any content by the following bodies, including through transmission or distribution by any means such as cable, satellite, IP-TV, internet service providers, internet video-sharing platforms or applications:

- RT- Russia Today English
- RT- Russia Today UK
- RT - Russia Today Germany
- RT - Russia Today France
- RT- Russia Today Spanish
- Sputnik

Regulation (EU) 2022/350 requires the suspension of any broadcasting licence or authorisation, transmission and distribution arrangement with those entities.

### ***Donetsk and Luhansk regions***

Regulation (EU) 2022/263 of 23 February 2022, imposes wide-ranging sanctions on DNR and LNR regions, largely mirroring existing EU sanctions on Crimea/Sevastopol.

These sanctions include, in particular, trade and investment restrictions concerning those territories relating to the export and import of goods, technology, real estate, tourism etc.

### ***Restrictions of visa policy***

By Council Decision (EU) 2022/333 of 25 February 2022, the EU partially suspended the application of an agreement between the EU and Russia facilitating the issuance of visas. Russian diplomats, other Russian officials

and Russian business people will no longer be able to benefit from visa facilitation provisions which allow privileged access to the EU.

### ***Sanctions against Belarus***

Regulation (EU) 2022/355, which amends Regulation (EC) No. 765/2006, and which was published on 2 March 2022, introduced further restrictions related to trade of

- dual-use goods,
- goods and technology which might contribute to the Belarussian military, technological, defence and security development,
- goods used for the production or manufacturing of tobacco products,
- mineral, potash, wood, cement, iron and steel, and rubber products, and
- certain machinery.

In addition to the exclusion of the listed Belarus banks from the SWIFT messaging system, Regulation (EU) 2022/398 of 9 March 2022 extends the existing restrictive measures against Belarus by introducing additional sanctions similar to the sanctions against Russia, including in particular:

- a prohibition on transactions related to the management of reserves as well as of assets of the Central Bank of Belarus, including transactions with any entity / body acting on behalf / at the direction of the Central Bank of Belarus;
- a provision on public financing for trade with and investment in Belarus;
- a prohibition on listing and providing services as of 12 April 2022 on trading venues registered or recognised in the EU for the transferable securities of any entity established in Belarus with over 50% public ownership;
- a prohibition on accepting deposits exceeding EUR 100,000 from Belarussian nationals, Belarussian residents or entities established in Belarus;
- a prohibition on EU central securities depositories providing relevant services (core services, non-banking-type ancillary services and banking-type ancillary services as defined in the Annex of Regulation (EU) No 909/2014) for transferable securities issued after 12 April 2022 to any Belarussian national or natural person residing in Belarus or any entity established in Belarus;
- a prohibition on selling of euro denominated transferable securities issued after 12 April 2022 or units in collective investment undertakings providing exposure to such securities, to any Belarussian national or

natural person residing in Belarus or any entity established in Belarus;  
and

- a prohibition on selling, supplying, transferring or exporting euro denominated banknotes to Belarus or to any natural or legal person, entity or body in Belarus, including the Belarusian government and the Central Bank of Belarus, or for use in Belarus.

### ***Other Sanctions***

As previously reported, on 22 February 2022, the German government communicated that it would stop the certification of the Nord Stream 2 gas pipeline for the indefinite future, thereby preventing that the pipeline becomes operative.

In addition, on 11 March 2022, the European Commission announced that the EU will introduce a further package of sanctions against Russia. It was communicated that this package will include, *inter alia*, the following:

- denying Russia the status of most-favoured-nation in EU markets, thereby revoking important benefits that Russia enjoys as a WTO member;
- measures to ensure that "the Russian state and its elites" cannot use crypto assets to circumvent sanctions;
- banning the export of any EU luxury goods from the EU to Russia;
- prohibiting the import of key goods in the iron and steel sector from Russia;
- banning new European investments in relation to Russia's energy sector, covering "all investments, technology transfers, financial services, etcetera, for energy exploration and production".

Furthermore, the European Commission announced that it will "work to suspend Russia's membership rights in leading multilateral financial institutions, including the International Monetary Fund and the World Bank" to ensure that "Russia cannot obtain financing, loans, or any other benefits from these institutions".

At the time of this briefing, no further details and no relevant legal acts have been published by the EU. However, it is to be expected that the relevant measures will be adopted soon, possibly still on 12 March 2022.

## **JAPAN SANCTIONS**

Since 2014, the Ministry of Finance Japan and the Ministry of Economy, Trade and Industry have imposed sanctions against Russia and certain Russian financial institutions as well as the Autonomous Republic of Crimea and Sevastopol.

On 26 February 2022, Japan imposed:

- an asset freeze targeting 24 "self-proclaimed" officials of the DNR and LNR;
- a prohibition on the import of certain goods and services from the DNR and LNR (unless specifically endorsed by the Japanese government), excluding goods shipped by 26 February 2022;
- a prohibition on the issuance, offering and distribution of new sovereign bonds and other securities issued by the Government of the Russian Federation; the Government Agencies of the Russian Federation; and the Central Bank of the Russian Federation, as well as the provision of services related to these activities (unless expressly permitted by the Japanese government); and
- a prohibition on the issuance and offering of securities (except for securities redeemed within 30 days) issued by: Sberbank; VTB Bank; Vnesheconombank; Gazprombank; and Russian Agricultural Bank (unless expressly permitted by the Japanese government).

On 1 March 2022, Japan imposed:

- an asset freeze targeting the Central Bank of the Russian Federation and six Russian officials including: President Putin; Sergey Lavrov (Minister of Foreign Affairs); Sergey Shoigu (Minister of Defence); Valery Gerasimov (Chief of the General Staff of the Armed Forces, First Deputy Defence Minister); Nikolai Patrushev (Secretary of the Security Council); and Dmitry Medvedev (Deputy Chairman of the Security Council).

On 3 March 2022, Japan imposed:

- an asset freeze targeting 18 Russian officials, two organisations related to the Belarus government, seven Belarussian officials, and 30 "self-proclaimed" officials of the DNR and LNR.

On 5 March 2022, Japan imposed:

- stricter export controls on certain goods and services listed in the Multilateral Export Control Regime, including on semiconductors, to Russia.

On 8 March 2022, Japan imposed:

- a prohibition on receipt of payments, loans or guarantees, relating to the export of goods contributing to the strengthening of Russia's military capabilities to 49 organisations designated as "specific organizations of the Russian Federation". and
- an asset freeze targeting 20 individuals and two organisations related to the Russian government as well as 12 individuals and 10 organisations related to the Belarus government.

On 10 March 2022, Japan imposed:

- stricter export controls on certain goods and services listed in the Multilateral Export Control Regime, including on semiconductors, to Belarus.

On 15 March 2022, Japan will impose:

- a prohibition on receipt of payments, loans or guarantees, relating to the export of goods to (i) the Ministry of Defence of the Republic of Belarus, and (ii) JSC Integral. Japan will also impose a prohibition on the export of goods to these entities, but the date of implementation is still pending.

On 18 March 2022, Japan will impose:

- a prohibition on the export of certain goods and services listed in the Multilateral Export Control Regime, including on machine tools, carbon fibres, high-spec semiconductors, to Russia and Belarus (unless specifically endorsed by the Japanese government);
- a prohibition on the export of goods contributing to the strengthening of Russian/Belarusian military capabilities, including on general-purpose semiconductors, PCs and communication devices, to Russia and Belarus (unless specifically endorsed by the Japanese government);
- a prohibition on the export to Russia of certain goods including facilities for petroleum processing (unless specifically endorsed by the Japanese government);
- a prohibition on the export of certain goods and services to certain organizations of the Russian government and Belarussian government (unless specifically endorsed by the Japanese government); and
- a prohibition on the export of certain goods and services to the DNR and LNR (unless specifically endorsed by the Japanese government).

On 28 March 2022, Japan will impose:

- an asset freeze targeting Bank Rossiya.

On 31 March 2022, Japan will impose:



- an asset freeze targeting Promsvyazbank and VEB.RF.

On 2 April 2022, Japan will impose:

- an asset freeze targeting VTB Bank, Sovcombank, Novikombank and Otkritie.

On 10 April 2022, Japan will impose:

- an asset freeze targeting Belagroprombank, Bank Dabrabyt and Development Bank of the Republic of Belarus.

Prime Minister Kishida also announced other sanctions that will be imposed (details of which are still pending), including:

- visa suspensions, and
- the exclusion of certain Russian banks from the SWIFT messaging system.

## **SINGAPORE SANCTIONS**

On 28 February, Singapore announced that it will impose sanctions on Russia, including export controls on items that can be used as weapons in relation to the Ukrainians. Singapore will also block certain Russian banks and financial transactions connected to Russia.

On 5 March 2022, the Singapore government announced further details of the proposed sanctions.

In terms of when the sanctions will have effect of law in Singapore – regulations and/or Monetary Authority of Singapore directions will need to be issued in order to provide legal effect to the sanctions announced. To date, such regulations or directions have not been issued.

### ***Export controls***

The Singapore Strategic Goods Control System regulates the transfer (export, transit, and transshipment) of strategic goods which are generally military weapons or their parts as well as high technology goods which could be used for both commercial and military purposes. Items subject to strategic goods control are listed in the Strategic Goods (Control) Order (SGCO) 2021.

In order to constrain Russia's capacity to conduct its war in Ukraine and cyber aggression, all permit applications to Russia involving (a) all items on the List of Military Goods under the SGCO; and (b) all category codes under Category 3 - Electronics, Category 4 - Computers and Category 5 – Telecommunications and "Information Security" on the List of Dual-Use Goods under the SGCO will be rejected.

### ***Financial measures***

Financial institutions in Singapore will be prohibited from the following:

- Entering into transactions or establishing business relationships with the following Russian banks:
  - VTB Bank Public Joint Stock Company;
  - The Corporation Bank for Development and Foreign Economic Affairs Vnesheconombank;
  - Promsvyazbank Public Joint Stock Company; and
  - Bank Rossiya.

Where there are existing business relationships, financial institutions must freeze any assets and funds of these four banks.

- Providing financing or financial services in relation to the export from Singapore or any other jurisdiction of goods subject to Singapore's export controls on Russia. These goods comprise all items in the Military Goods List and specified categories in the Dual-Use Goods List of the Strategic Goods (Control) Order 2021.
- Providing financial services in relation to designated Russian non-bank entities which are involved in activities in (b). Where there are existing business relationships, financial institutions must freeze any assets and funds of these designated entities. Details on the designation of non-bank entities will be provided subsequently.
- Entering into transactions or arrangements, or providing financial services that facilitate fund raising by:
  - the Russian government;
  - the Central Bank of the Russian Federation;
  - any entity owned or controlled by them or acting on their direction or behalf.

The prohibitions apply to buying and selling new securities, providing financial services that facilitate new fund raising by, and making or participate in the making of any new loan to the above entities.

The Singapore Government and Monetary Authority of Singapore will also cease investing in newly issued securities of the above entities.

- Entering into transactions or providing financial services in relation to the following sectors, in the breakaway regions of Donetsk and Luhansk:
  - transport;
  - telecommunications;
  - energy; and
  - prospecting, exploration and production of oil, gas and mineral resources.
- Entering into or facilitating any transactions involving cryptocurrencies, to circumvent any of the above prohibitions. The prohibited cryptocurrency transactions cover all transactions that involve cryptocurrencies and extend to the payment and settlement of transactions that relate to digital assets (such as non-fungible tokens).

## **AUSTRALIAN SANCTIONS**

On 23 February 2022, the Australian Government announced it would take immediate action to impose travel bans and targeted financial sanctions on eight members of Russia's Security Council.

From 25 February 2022, the following persons were added to the Autonomous Sanctions (Designated Persons and Entities and Declared Persons – Ukraine) List 2014 (**Sanctions List**):

### **Designated and declared persons<sup>1</sup>**

- Dmitry Anatolyevich Medvedev
- Yury Yakovlevich Chaika
- Aleksander Vladimirovich Gutsan
- Igor Anatolyevich Komarov
- Anatoly Anatolyevich Seryshev
- Igor Olegovich Shchegolev
- Viktor Vasilyevich Zolotov
- Vladimir Vladimirovich Yakushev

From 25 February 2022, the following entities (including the aforementioned financial institutions) were added to the Sanctions List:

### **Designated Entities<sup>2</sup>**

- Tactical Missiles Corporation
- Kronshtadt
- Promsvyazbank
- Industrial Savings Bank (IS Bank)
- Rostec
- Rosoboronexport
- Genbank

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<sup>1</sup> *Autonomous Sanctions (Designated Persons and Entities and Declared Persons – Ukraine) Amendment (No. 1) Instrument 2022.*

<sup>2</sup> *Autonomous Sanctions (Designated Persons and Entities and Declared Persons – Ukraine) Amendment (No. 2) Instrument 2022; Autonomous Sanctions (Designated Persons and Entities and Declared Persons – Ukraine) Amendment (No. 3) Instrument 2022.* These sanctions are in addition to sanctions already in force against Rossiya Bank.

- Black Sea Bank for Development and Reconstruction

The additional 25 people added to the Sanctions List from 25 February 2022 include senior politicians and bureaucrats, associates of the Wanger Group, and senior military personnel.

On 25 February 2022, the Department of Foreign Affairs and Trade announced that Minister Payne intends to specify four entities in addition to those already specified under the *Autonomous Sanctions (Russia, Crimea and Sevastopol) Specification 2015*.

An exposure draft of the legislative instrument specifies the following four entities:

- Cetelem Bank
- Russian Agency for Export Credit and Investment (EXIAR)
- Otkritie Bank
- Russian Direct Investment Fund (RDIF)

If an entity is specified by the Minister, Australians and Australian entities must comply with a range of investment restrictions including directly or indirectly purchasing, selling, or otherwise dealing with, bonds, equity transferrable securities, money market instruments or other similar financial instruments issued by the entity. The Department of Foreign Affairs and Trade noted that the Minister intends to specify the entities in four weeks, allowing a period for those who may hold interests in the entities make the necessary arrangements to comply with the restrictions.

From 25 February 2022, new listing criteria for persons or entities who may be designated or declared under the *Autonomous Sanctions Regulations 2011 (Autonomous Sanctions Regulations)* in relation to Russia have come into force to include persons of strategic or economic significance to Russia. These include a person or entity who is, or has been, engaging in an activity or performing a function that is of economic or strategic significance to Russia, a current or former Minister or senior official of the Russian Government, and immediate family members of either.<sup>3</sup>

On 25 February 2022, the Prime Minister announced that Australia would be imposing further sanctions on (i) various individuals whose economic weight is considered to be of strategic significance in Russia and (ii) over 300 members of the Russian parliament who voted to authorise the use of Russian troops to

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<sup>3</sup> *Autonomous Sanctions Amendment (Russia) Regulations 2022*

invade Ukraine. The Prime Minister also noted that the Australian Government was working with the United States to align with the United States' sanctions on key Belarussian individuals and entities.

From 26 February 2022, the individuals referred to by the Prime Minister were added to the Sanctions List.<sup>4</sup> This included:

- Denis Aleksandrovich Bortnikov
- Vladimir Sergeevich Kiriyeenko
- Petr Mikhailovich Fradkov
- Igor Arkadyevich Rotenberg
- Elena Aleksandrovna Georgieva
- Yury Borisovich Slyusar
- Kirill Nikolayevich Shamalov
- Igor Ivanovich Sechin

From 27 February 2022, the Belarussian individuals and entities referred to by the Prime Minister on 25 February 2022 were added to the Sanctions List.<sup>5</sup>

From 28 March 2022, amendments to the Autonomous Sanctions Regulations will extend existing sanctions that apply to Crimea and Sevastopol to DPR and LPR.<sup>6</sup> The Department of Foreign Affairs and Trade has noted that this period will allow those with interests in the regions to consider whether their activities are captured by the sanctions measures; and to cease their activities or to apply for a sanctions permit as necessary. The Minister of Foreign Affairs may grant a permit if she considers it in the national interest to do so.

From 28 February 2022, the Australian government announced that targeted financial sanctions and travel bans came into effect against President Putin, Foreign Minister Lavrov and Defence Minister Shoigu, Prime Minister Mikhail Mishustin, and Internal Affairs Minister Vladimir Kolokoltsev.

The Prime Minister also announced the Australian Government's support for the announcements by the European Commission, France, Germany, Italy, the United Kingdom, Canada, and the United States on further restrictive

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<sup>4</sup> *Autonomous Sanctions (Designated Persons and Entities and Declared Persons – Ukraine) Amendment (No. 4) Instrument 2022*

<sup>5</sup> *Autonomous Sanctions (Designated Persons and Entities and Declared Persons—Russia and Ukraine) Amendment (No. 1) Instrument 2022*

<sup>6</sup> *Autonomous Sanctions Amendment (Ukraine Regions) Regulations 2022*

economic measures against key Russian banks, institutions and individuals, including:

- the removal of selected Russian banks from the SWIFT global payments messaging system;
- restrictive measures to prevent the Russian Central Bank from using its international reserves in a way that undermines sanctions;
- limiting so-called golden passports for wealthy Russians connected to the Russian government; and
- a trans-Atlantic task force to identify and freeze the assets of sanctioned individuals and companies existing within their jurisdictions.

The Australian Government indicated it would take complementary step as required in relation to the implementation of the SWIFT measures at a global level.

On 2 March 2022, and consistent with other jurisdictions, the four entities referred to in the Department of Foreign Affairs and Trade announcement on 25 February 2022, together with other key Russian entities, such as the Central Bank of Russia, were designated for targeted financial sanctions after being added to the Sanctions List.

The entities that were designated were:

- Cetelem Bank
- Russian Agency for Export Credit and Investment (EXIAR)
- Otkritie Bank
- Russian Direct Investment Fund (RDIF)
- Management Company of the Russian Direct Investment Fund
- RVC Management Company
- Central Bank of the Russian Federation

This marked a change to the approach previously announced by the Australian Government on 25 February 2022 to specify Cetelem Bank, EXIAR, Otkritie Bank and RDIF for investment restrictions. The Australian Sanctions Office explained the change in approach by saying that targeted financial sanctions impose broader restrictions than investment restrictions and confirmed that the Australian Government will no longer proceed to specify the four entities for investment restrictions.

Investment restrictions however remain in force against the institutions already identified in the Autonomous Sanctions (Russia, Crimea and Sevastopol) Specification 2015 which include:

- Sberbank
- VTB Bank
- Gazprombank
- Vnesheconombank (VEB)
- Rosselkhozbank
- OPK Oboronprom
- United Aircraft Corporation
- Uralvagonzavod
- Rosneft
- Transneft
- Gazprom Neft

From 7 March 2022, further individuals and entities were added to the Sanctions List and are now subject to targeted financial sanctions and travel bans. The Sanctions List was expanded to include another 16 individuals, including senior naval and other armed forces personnel, senior politicians and certain identified propogandists. The Armed Forces of the Russian Federation is now also included on the Sanctions List.

From 25 April 2022, Australia will prohibit the import of oil, refined petroleum products, natural gas, coal and other energy products from Russia, pursuant to the Autonomous Sanctions (Import Sanctioned Goods —Russia) Designation 2022 registered on 11 March 2022. The 45 days' notice period before the ban comes into effect is intended to facilitate the compliance of Australian businesses who have existing contracts for the import of these goods. As a result of the designation of these goods, it will also be prohibited pursuant to the Autonomous Sanctions Regulations to provide financial assistance or a financial service if it assists with, or is provided in relation to, their import.



## **SANCTIONS BY UKRAINE**

*Contributed by Olexiy Soshenko, Managing Partner, and Olesia Mykhailenko, Counsel, Redcliffe Partners. Clifford Chance has a best friends relationship with Redcliffe Partners in Ukraine.*

### **Financial Sanctions**

Starting from 24 February 2022 the National Bank of Ukraine:

- prohibited Ukrainian banks to process any transactions in Russian rubles and Belarusian rubles;
- prohibited Ukrainian banks to process any transactions (i) which involve a person which is registered in or resides in the Russian Federation or the Republic of Belarus; or (ii) which result in the performance of obligations due to such person;
- cancelled the banking licence and ordered for liquidation of JSC "International Reserve Bank" (controlled by Sberbank of Russia) and JSC "Prominvestbank" (controlled by Russian State Development Corporation "WEB.RF"); and
- prohibited money transfers from the Russian Federation and the Republic of Belarus to Ukraine and usage of any debit and credit cards issued by Russian or Belarusian banks on the territory of Ukraine.

### **Assets Confiscation**

On 3 March 2022 the Parliament of Ukraine adopted a law No. 2116-IX "On Basic Principles of Confiscation of Assets of Russian Federation and Its Residents in Ukraine". The law allows the Security Council of Ukraine and the President of Ukraine to decide on confiscation of:

- any immovable and movable assets, money, funds on bank accounts, securities, shares and other corporate rights as well as any other assets located or registered on the territory of Ukraine,

which are owned by

- any legal entity which is directly or indirectly owned or controlled by the Russian Federation, or if Russian Federation is directly or indirectly a founder, shareholder, participant or otherwise owns corporate rights with respect to such entity.

No confiscation decisions have yet been issued, but they are expected in the coming days.

## ***Currency Controls***

As of 24 February 2022, the National Bank of Ukraine has prohibited Ukrainian banks to process any cross-border payments, except for:

- Ukrainian banks' own operations (excluding payments under certain letter of credits issued after 24 February 2022);
- payments for purchase of critical import goods as per the list which is published by the Cabinet of Ministers of Ukraine (the list is extensive and includes oil, gas, coal, medicine, computers, medical supplies, various types of food and beverages, certain clothes, chemicals, etc.);
- payments of international financial institutions which have offices in Ukraine and payments by Ukrainian residents to international financial institutions abroad;
- payments for the purchase of military related goods;
- payments on the basis of the special permitted issued by the National Bank of Ukraine at the request of state authorities;
- payments of foreign medical treatment expenses;
- day-to-day payments using Ukrainian banking cards abroad; and
- payments to Ukrainian diplomatic missions and consulates abroad.

The abovementioned restriction does not apply to the repayment of sovereign debt. Ukraine has made the scheduled coupon payment under Eurobonds on 1 March 2022 and the government is declaring its willingness to make further repayments on time.

The NBU is gradually easing the restrictions. For example, for the past week it has added three new exceptions to the list.

## **RUSSIA COUNTER MEASURES**

### **Central Bank of Russia Determined Regime of "Type C" Account Provided for in Presidential Decree No. 95 Dated 5 March 2022**

On 8 March 2022, the Board of Directors for the Central Bank of Russia (CBR) determined the regime of a special "Type C" account provided for in the Decree of the President of the Russian Federation No. 95 dated 5 March 2022 ("Decree No. 95").

The CBR Resolution covers the following types of account:

- "Type C" bank account;
- "Type C" custody account (including foreign nominee holder custody accounts);
- "Type C" special brokerage account;
- "Type C" clearing bank account; and
- "Type C" clearing custody account.

The CBR Resolution establishes an exhaustive list of permitted credits to, and debits from, "Type C" accounts specified above – please see [Appendix 1](#).

### ***FDI review of transactions between Russian residents and undertakings in "non-friendly" countries***

The Russian foreign direct investment (FDI) regime has been expanded. On 6 March 2022, the Russian Government adopted Regulation No. 295 ("Regulation 295") which came into force on 7 March 2022.

#### **Relevant transactions**

The following transactions are now subject to prior approval:

- Transactions between Russian residents and foreign legal entities and individuals from "non-friendly" countries (i.e. countries that have enacted sanctions against Russia), where such transactions consist of the acquisition of any securities or real estate assets, or the provision of loans or credit facilities to such foreign legal entities and individuals;
- Currency operations in connection with loans in foreign currency provided by Russian residents to non-residents.
- Monetary transfers by Russian residents to their accounts in foreign banks as well as through foreign payment systems.

- Transactions as described above between Russian residents and foreign legal entities and individuals from countries other than "non-friendly" countries, where the relevant securities or real estate assets were acquired from legal entities and individuals from "non-friendly" countries after 22 February 2022. This is essentially an anti-abuse provision designed to prevent parties from 'non-friendly' jurisdictions avoiding the approval requirement by transferring their securities or real estate assets to counterparties not located in those 'non-friendly' jurisdictions.

Importantly, foreign-to-foreign transactions without participation of Russian residents do not fall under the new rules.

### **Procedure and timeline**

Contrary to an ordinary Russian FDI submission, which is submitted to the Russian competition authority (the Federal Antimonopoly Service, or 'FAS'), submissions under Regulation 295 should be filed with the Russian Ministry of Finance. Under Regulation 295, the competent authority that reviews each transaction is a special sub-commission of the Russian Commission on Foreign Investments. This sub-commission is comprised of representatives from the Ministry of Finance (this representative heads the sub-commission), the Presidential Administration, the Ministry of Economic Development and the Russian Central Bank.

Decisions of the sub-commission should be adopted unanimously. Approval may be granted subject to certain conditions. Similar to an ordinary FDI submission, a submission under Regulation 295 is also subject to a confidentiality regime. An approval may be granted to apply to all legal entities or individuals to perform a particular transaction.

Regulation 295 does not provide for a time limit for the review of transactions and for an approval decision to be taken or not. As of today, it is hard to predict how long the review is likely to take.

### **Documentation**

The filing scope is rather limited compared to an ordinary FDI submission. The filing is submitted by either party to the transaction. The filing should include (i) the purpose, subject matter and the material terms of the proposed transaction; (ii) the details of a proposed time limit for completion of the transaction; (iii) registration and corporate documents of the applicant; (iv) information on the UBOs of the foreign entity that is a party to the proposed transaction; and (v) balance sheet information relating to any relevant real estate assets.

## ***Russian President Issues Decree Regulating Discharge of Obligations of Russian Obligors Towards Certain Categories of Creditors***

On 5 March 2022, the Russian President issued Decree No. 95 (“Decree No. 95”) introducing a temporary regime for discharge by Russian resident obligors of their obligations under credits, loans and “financial instruments”. The Decree No. 95 is drafted rather vaguely and will require significant further guidance and clarifications from the Central Bank of Russia (“CBR”), although technically it came into effect on 5 March 2022.

According to the “temporary regime” envisaged by the Decree No. 95, if a Russian obligor has a liability towards a foreign creditor from a jurisdiction taking unfriendly steps towards Russia (“creditor from unfriendly jurisdiction”), then the Russian obligor can open a special “Type C” account with a Russian bank in the name of such “creditor from unfriendly jurisdiction” (or, if the liability arises under securities held with a Russian custodian through a foreign nominee holder, i.e. through a foreign custodian, such “Type C” account would be opened in the name of such foreign nominee holder).

The currency of the “Type C” account must be in Russian Roubles, and the regime of the “Type C” account is to be determined by the Board of Directors of the CBR (although the relevant regulation has not been officially released, it is expected that there will only be a limited and exhaustive list of permitted debits from “Type C” accounts without the possibility of conversion into other currencies). Although the Decree No. 95 does not say this expressly, it appears that the Russian obligor can discharge its liability towards a “creditor from unfriendly jurisdiction” by making a payment in Russian Roubles into a “Type C” account.

At the same time, the Decree No. 95 seems to state that irrespective of the payment currency due under the terms of a loan or of a financial instrument, a Russian obligor shall be deemed to have duly discharged its payment liability:

- towards foreign creditors from “friendly” jurisdictions - by paying Russian Roubles at the CBR exchange rate as at the date of payment (and it is unclear from the Decree No. 95, if the same regime applies to payments towards Russian-resident creditors, or liabilities towards Russian-resident creditors under bilateral arrangements (as opposed to securities) may continue to be paid in contractually agreed currency);
- towards Russian resident holders of the securities issued by the Russian obligor - by paying Russian Roubles at the CBR exchange rate as at the date of payment;

- towards holders of securities of the Russian obligor held through a foreign nominee holder (i.e., foreign custodian) – by paying Russian Roubles into the special “Type C” account opened in Russia for such foreign nominee holder; or
- by discharging the obligations in accordance with the rules yet to be established by (i) the CBR for Russian obligors that are financial institutions, and (ii) by the Ministry of Finance of Russia (“MinFin”) for obligors that are non-financial institutions (and until the relevant special regimes are introduced by the CBR and MinFin respectively, they will have powers to grant individual permissions for Russian obligors to discharge their obligations in deviation from the regime established by the Decree No. 95 itself)

The Decree No. 95 creates significant uncertainty. In particular, it is unclear whether it captures only debt instruments (both bilateral, including intra-group, and syndicated loans, as well as bond issuances) or whether it also captures derivatives or other types of contracts or securities (e.g., equities). It is also not very clear from the wording of the Decree No. 95, whether the discharge of liabilities in Russian roubles is mandatory for Russian obligors, or whether it is a legitimately available alternative.

Also, Decree No.95's impact on a wide range of financing projects and documentation, both current and future (including syndicated lending, export and project financing transactions) will need to be carefully assessed.

### ***Special economic measures***

On 28 February 2022 the President of Russia ordered a set of "special economic measures" which contemplates:

**First**, an obligation on Russian residents:

- to sell 80% of foreign currency export proceeds which were credited after 1 January 2022 to their Russian bank accounts under foreign trade contracts – not later than 3 business days following 28 February 2022 (i.e., not later than 3 March 2022);
- to sell 80% of foreign currency export proceeds which are/will be credited on 28 February 2022 and onwards to their Russian bank accounts under foreign trade contracts – not later than 3 business days following receipt of such foreign currency;

**Second**, a prohibition for Russian residents:

- to provide foreign currency loans to non-residents – starting from 1 March 2022;

- to transfer foreign currency to their foreign accounts with foreign banks and other foreign financial institutions and to their foreign e-wallets – starting from 1 March 2022; and

**Third**, a simplified procedure for shares buy-back by Russian public joint-stock companies if their shares drop below certain thresholds (save for shares buy-back with the purpose to reduce their number) – starting from 28 February 2022 and until 31 December 2022.

• \* \* \*

These new sanctions and export controls are complex, multilateral, and in some cases extraterritorial and incrementally changing in real time in response to the situation on the ground in Ukraine. We will endeavor to keep our briefings up to date. It is essential that companies and individuals react quickly to assessing their risk of exposure to these new sanctions and export controls, to understand the application and duration of the licenses, and to be mindful that while apparently coordinated, there is not complete overlap or prohibitions across the US/UK/EU programs, applicability and jurisdiction.

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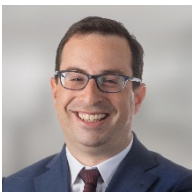
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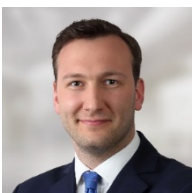
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## Appendix 1

Type of Account	Permitted Credits	Permitted Debits
"Type C" bank account	<p>Funds received from residents under operations (transactions) specified in Decree No. 95;</p> <p>funds transferred from a "Type C" bank account, "Type C" special brokerage account, "Type C" clearing bank account; and</p> <p>funds that were erroneously debited from the "Type C" bank account.</p>	<p>Payments in lieu of taxes, customs, duties or other mandatory charges payable in accordance with Russian budget legislation;</p> <p>payments to purchase Federal Loan Bonds (so-called 'OFZ') issued by the Ministry of Finance of the Russian Federation through auction;</p> <p>payments to RUB accounts of non-residents provided for in a consent of the Governmental Commission for Control over Making Foreign Investments in the Russian Federation ("Consent");</p> <p>payments in the course of making other operations provided for in a Consent;</p> <p>funds to be transferred to another "Type C" bank account;</p> <p>funds to be transferred to a "Type C" special brokerage account;</p> <p>banking charges of the Russian bank for servicing the "Type C" bank account;</p> <p>amounts due to a resident in lieu of penalties (fines) under operations (transactions) specified in Decree No. 95; and</p> <p>funds that were erroneously credited to the "Type C" bank account.</p>
"Type C" custody account	<p>(i) Securities acquired with the use of funds held at a "Type C" bank account, "Type C" special brokerage account or</p>	<p>(i) Securities to be transferred to a "Type C" custody account, including in the course of making transactions with such securities with the use of funds held at a</p>

	<p>"Type C" clearing bank account; securities transferred from another "Type C" custody account; securities, settlements in respect of which are to be made through a "Type C" bank account in connection with corporate actions made in respect of such securities; and securities that were erroneously debited from the "Type C" custody account.</p>	<p>"Type C" special brokerage account or "Type C" clearing bank account; securities to be debited from the "Type C" custody account as a result of redemption of such securities; securities that may be debited from the "Type C" custody account in accordance with a Consent; and securities that were erroneously credited to the "Type C" custody account.</p>
"Type C" special brokerage account <sup>7</sup>	(i) Funds received from residents under operations (transactions) specified in Decree No. 95;	(i) Payments in lieu of taxes, customs, duties or other mandatory charges payable in accordance with Russian budget legislation;
	<p>funds transferred from a "Type C" bank account, "Type C" special brokerage account, "Type C" clearing bank account; and funds that were erroneously debited from the "Type C" special brokerage account.</p>	<p>payments to purchase Federal Loan Bonds issued by the Ministry of Finance of the Russian Federation through auction; payments to RUB accounts of non- residents provided for in a Consent; payments in the course of making other operations provided for in a Consent;</p>
		(v) funds to be transferred to a "Type C" bank account;
		(vi) funds to be transferred to another "Type C" special brokerage account;
		(vii) banking charges of the Russian bank for servicing the "Type C" special brokerage account;
		(viii) amounts due to a resident in lieu of penalties (fines) under operations (transactions) specified in Decree No. 95; and
		(ix) funds that were erroneously credited to the "Type C" special brokerage account.

<sup>7</sup> Generally the same as the regime of a "Type C" bank account.

<p>"Type C" clearing bank account</p>	<p>Funds received as a result of clearing and performance of residents' obligations under operations (transactions) specified in Decree No. 95;</p> <p>funds transferred from a "Type C" bank account, "Type C" special brokerage account, "Type C" clearing bank account; and</p> <p>(iii) funds that were erroneously debited from the "Type C" clearing bank account.</p>	<p>Payments in lieu of taxes, customs, duties or other mandatory charges payable in accordance with Russian budget legislation;</p> <p>payments to RUB accounts of non- residents provided for in a Consent;</p> <p>payments in the course of making other operations provided for in a Consent;</p> <p>funds to be transferred to a "Type C" bank account;</p> <p>funds to be transferred to a "Type C" special brokerage account;</p> <p>(vi) banking charges of the Russian bank for servicing the "Type C" clearing bank account;</p> <p>(vii) funds to be placed as deposit under a bank account (deposit) agreement entered into with the central counterparty in accordance with Federal Law No. 325-FZ "On Organised Trades" dated 21 November 2011 (as amended); and</p> <p>(viii) funds that were erroneously credited to the "Type C" clearing bank account.</p>
<p>"Type C" clearing custody account</p>	<p>(i) Securities transferred from a "Type C" custody account or another "Type C" clearing custody account in the course of clearing and performance of obligations admitted to clearing; and</p>	<p>Securities to be transferred to a "Type C" custody account or "Type C" clearing custody account;</p> <p>securities that may be debited from the "Type C" clearing custody account in accordance with a Consent; and</p> <p>(iii) securities that were erroneously credited to the "Type C" clearing custody account.</p>

(ii) securities that were erroneously debited from the "Type C" clearing custody account.	
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